

Message Text

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C O N F I D E N T I A L GENEVA 3994

USNATO FOR THE SECRETARY'S PARTY

EO 11652: GDS

TAGS: CSCE, PFOR, XG

SUBJ: CSCE: FURTHER SOVIET MOVES IN RESPONSE TO GLOBAL INITIATIVE
ON HUMAN CONTACTS AND INFORMATION

REF: GENEVA 3928

1. FOLLOWING ALLIED INDICATIONS OF INTENTION TO FOLLOW COURSE OF ACTION OUTLINED IN REFTLE, SOVIET DEL HEAD KOVALEV AT LUNCHEON WITH US, UK AND FRENCH DEL HEADS MAY 28, SUMMARIZED CONCESSIONS SOVIETS ARE NOW PREPARED TO MAKE IN ORDER TO OPEN NEGOTIATIONS ON REMAINDER OF SOVIET-PROPOSED CHANGES TO WESTERN GLOBAL INITIATIVE PAPER ON HUMAN CONTACTS AND INFORMATION (NEW SOVIET CONCESSIONS AND OUR ANALYSIS OF THEM ARE SUMMARIZED BELOW). KOVALEV, WHO RECEIVED TELGRAPHIC INSTRUCTIONS MIDWAY THROUGH LUNCH, STRESSED THAT SOVIET CONCESSIONS WERE INTENDED AS A "GESTURE OF GOODWILL" BEFORE THE OPENING OF NEGOTIATIONS ON THE THIRTY POINTS WHICH NOW REMAIN FOR NEGOTIATION, AND URGED WESTERN DELS TO AGREE TO ENTER IMMEDIATE NEGOTIATIONS TO CONCLUDE HUMAN CONTACTS AND INFORMATION SUBJECTS.

2. ALLIED CAUCUS IMMEDIATELY FOLLOWING LUNCHEON AGREED THAT NEW SOVIET MOVES INCLUDED AT LEAST TWO SIGNIFICANT SOVIET CONCESSIONS (ACCEPTANCE OF WESTERN TEXTS ON TRAVEL
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AND EXCLUSION OF JOURNALISTS) AND THAT REMAINING LIST OF

THIRTY SOVIET PROPOSED CHANGES TO GLOBAL INITIATIVE PAPER FORMED ADEQUATE BASIS FOR OPENING OF GLOBAL NEGOTIATIONS. NEVERTHELESS CAUCUS WAS UNANIMOUS IN ITS APPRAISAL THAT REMAINING ISSUES TO BE RESOLVED WOULD REQUIRE DIFFICULT NEGOTIATIONS, AND THAT WE ARE STILL QUITE FAR FROM A FINAL RESULT ON THESE SUBJECTS. CAUCUS THOUGHT SOVIET MOVE WAS CONCLUSIVE PROOF OF SOVIET DESIRE TO CONCLUDE STAGE II NEGOTIATIONS IN TIME FOR A STAGE III IN JULY, AND THAT LIST OF CONCESSIONS WHICH THEY ANNOUNCED IMPLIES THAT THEIR NEW INSTRUCTIONS INCLUDE SOME FURTHER CONCESSIONS WHICH MAY BE ELICITED IF WEST PRESSES FIRMLY, WITH UNITED FRONT, FOR EACH OF THEM.

3. CAUCUS DECIDED TO CONTINUE ITS CAUTIOUS APPROACH, NOT TO EXAGGERATE SIGNIFICANCE OF SOVIET MOVE, AND NOT TO APPEAR OVERLY ANXIOUS TO ENTER NEGOTIATIONS. WE ANTICIPATE THAT THURSDAY, MAY 29, WILL BE USED UP IN VARIOUS PROCEDURAL DISCUSSIONS AND THAT SUBSTANTIVE NEGOTIATIONS MAY SUBSEQUENTLY OPEN ON REMAINING SOVIET POINTS, POSSIBLY ON FRIDAY, MAY 30.

4. LIST OF NEW SOVIET CONCESSIONS AND OUR ANALYSIS FOLLOWS:

(A) TRAVEL -- SOVIETS ACCEPT WESTERN TEXT ON TRAVEL, DROPPING THEIR OWN SUGGESTION FOR A FINAL PARAGRAPH ON GROUP TRAVEL, WHICH CAUSED US SOME DIFFICULTIES. THEY HAVE THUS ACCEPTED KEY FREER MOVEMENT CONCEPT OF "FACILITATE WIDER TRAVEL," AND HAVE DROPPED THEIR OWN IDEAS RELATING TO TRAVEL BY WORK COLLECTIVES ETC. SOVIETS SPECIFIED THAT THEY WOULD ALSO BE PREPARED TO MAKE A PLACE FOR VATICAN PROPOSAL ON TRAVEL BY REPRESENTATIVES OF RELIGIOUS COMMUNITIES, SUBJECT TO AGREEMENT ON SPECIFIC LANGUAGE.

(B) JOURNALISTS -- SOVIETS ACCEPT WESTERN TEXT ON NO EXPULSION OF JOURNALISTS FOR LEGITIMATE PURSUIT OF THEIR PROFESSIONAL ACTIVITY. THIS IS OBVIOUSLY A MAJOR SOVIET CONCESSION ON A POINT MANY WESTERNS CONSIDERED HOPELESS.

(C) BROADCASTING -- SOVIETS SAID THEY COULD ACCEPT A PARAGRAPH ON THIS ISSUE, AND WOULD NOT INSIST ON INCLUSION OF THE IDEA OF RESPONSIBILITY FOR PROGRAMMING. THEY SAID THEY WERE PREPARED TO SEARCH FOR A "FLEXIBLE FORMULA" ON THIS SUBJECT. IF THIS MEANS SOVIETS CAN ACCEPT SOMETHING CONFIDENTIAL

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LIKE CURRENT WESTERN PROPOSAL ON BROADCASTING THIS WOULD BE ANOTHER IMPORTANT CONCESSION, BUT OF COURSE THIS REMAINS TO BE SEEN.

(D) SUBTITLES -- SOVIETS CAN ACCEPT ALL WESTERN SUBTITLES IN HUMAN CONTACTS AND INFORMATION EXCEPT KEY WESTERN SUBTITLE FOR SECTION ON "IMPROVEMENT OF THE CIRCULATION OF, AND OF ACCESS TO, INFORMATION". THEY SAID, HOWEVER, THAT THEY DO NOT REJECT THIS TITLE OUT OF HAND, BUT

WANT TO NEGOTIATE EXACT WORDING.

(E) FAMILY REUNIFICATION -- SOVIETS SAID THEY WOULD MEET THE WEST HALFWAY ON NATURE OF COMMITMENT IN THIS TEXT. WEST WANTS "WILL," SOVIETS PREFER "HAVE IN MIND," BUT WILL NOW SETTLE FOR "INTEND TO." THIS MAY NOT BE GOOD ENOUGH FOR SOME WESTERN DELS, BUT IT IS A STEP FORWARD.

(F) PLACEMENT OF SUBTITLES -- SOVIETS CAN ACCEPT PROMINENT PLACEMENT AND UNDERLINING PREFERRED BY THE WEST, A MINOR POINT BUT IMPORTANT FOR PHYSICAL APPEARANCE AND CLARITY OF BASKET III TEXTS.

(G) ORGANIZATION OF TEXTS IN HYMAN CONTACTS -- SOVIETS DROPPED THEIR PREVIOUS IDEA THE TEXT ON CONTACTS BETWEEN ORGANIZATIONS AND INSTITUTIONS SHOULD BE FIRST OPERATIVE TEXT IN HUMAN CONTACTS SECTION, AND AGREED TO WESTERN PROPOSAL TO PLACE IT LAST IN THIS SECTION.

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